

**GOVERNMENT OF ODISHA**  
**ST & SC DEVELOPMENT DEPARTMENT**

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No. 17034 /SSD, Bhubaneswar Dated 01.12.2020  
PT1-STSCD-FRA-MEET-0001-2017

From

Smt. Guha Poonam Tapas Kumar, IAS  
Director, ST

To,

All RDCs,  
All Collectors-cum-Chairpersons of DLCs on FRA.

**Sub.:-**Proceedings of the review meeting held on 20.11.2020 through virtual mode on important issues concerning implementation of FRA.

Sir/ Madam,

In inviting reference to the subject cited above, I am directed to send herewith the Proceedings of the review meeting held on 20.11.2020 through virtual mode on important issues concerning implementation of FRA under the Chairmanship of the Principal Secretary for your information and necessary action.

Yours faithfully,

  
Director, ST

Memo No. 17035 / SSD Dt. 01.12.2020

Copy along with copy of the enclosure forwarded to all Nodal Officers under FRA (9 PA, ITDAs & 21 DWOs)/ Project Officer, UNDP (FRA Cell) for information and necessary action.

  
Officer on Special Duty

Memo No. 17036 / SSD Dt. 01.12.2020

Copy along with copy of the enclosure forwarded to the P.S. to the Principal Secretary, ST&SC Dev. Department/ P.A. to the Director ST, ST&SC Dev. Department for kind information of the Principal Secretary & Director, ST respectively.

  
Officer on Special Duty

**Proceedings of the Review Meeting held on 20.11.2020 through virtual mode on important issues concerning implementation of FRA.**

The meeting to review important issues on effective implementation of Forest Rights Act & its corresponding Rules was held under the Chairmanship of the Principal Secretary, ST & SC Development Department on 20.11.2020 at 11.30 AM and 4.30 PM through virtual mode, wherein Director, ST, Officer on Special Duty, (SSD), Project Officers, FRA Cell (UNDP), SSD and district level Nodal Officers on FRA attended. As per the agenda of the meeting, following issues were discussed and decisions taken:

**Review of progress of disposal of rejected claims:**

As per the compliance affidavit filed during July, 2019 before the Hon'ble Supreme Court in W.P (C) no.109/2008, about 13,851 FR claims were finally rejected by the DLCs concerned and 1,27,620 were pending for review and disposal. But till the end of October, 2020, only 9,296 more rejected claims have been finally considered by the DLCs of 8 districts, thus leaving a balance of about 1,18,324 more rejected claims for settlement. It is further noted that no progress has yet been made by 15 districts in this concern. District wise details of such pendency is indicated in the statement attached as **Annexure-A**. Concerned Nodal Officers on FRA (DWOs & PA, ITDAs) were instructed to look into the matter on priority and ensure its early disposal by convening DLC meetings on regular basis and ensure its completion by the end of January, 2021.

DWO, Jajpur submitted that about 1,348 IFR claims rejected at the Gram-sabha level are not traceable and they have been reporting it in the MPRs since the last few months. In this regard, it is clarified that since the MPR for the month of October, 2020 submitted vide letter no.15579 dated 05.11.2020 of the District Office, Jajpur indicates about availability of 2,972 numbers of rejected claims at the Tahasil level and the pendency of rejected IFR claims at the Gram-sabha level is shown as 2,971 (as per the affidavit filed), so prompt action needs to be initiated for its final hearing and disposal at the DLC level, as per the statutory provisions of law and as reiterated vide this Department's letter no.13581/SSD dt.08.08.2019 & compliance be reported.

As regard, balance 1,348 IFR claims being reported as not traceable, it is instructed that sincere efforts are to be made for it tracing by contacting the FRCs/ Gramsabhas/ Gram-Panchayats concerned by involving WEOs and other field level staff or to re-create those, failing which, responsibilities are to be fixed against the concerned officials for non-observance of the instructions of the Chief Secretary, Odisha conveyed vide DO letter no.6061/SSD dated 04.02.2009 addressed to all Collectors, wherein proper and secure maintenance of all records and registers along with copies of proceedings of the Gram-sabha/ Palli-sabha have been emphasized.

**Submission of MPRs in additional formats as prescribed by MoTA:**

MoTA has prescribed four additional formats for submission of disaggregated data/information along with MPRs on FRA, which were duly communicated to all districts vide this Department's letter no.9057/SSD dated 03.07.2020. Though twenty-three districts have submitted the same along with their MPRs for the month of October, 2020, but on verification, it is noted that only three districts namely, Bhadrak, Jagatsinghpur & Boudh districts have submitted those correctly, whereas the reports of rest twenty districts did not match with the data/ information submitted in the main formats. It was decided that all the concerned DWOs/ PA, ITDAs would ensure its submission along with the MPR for the month of November, 2020 which is due to be submitted to the Department by 05.12.2020 and in case of any difficulty, they were instructed to contact Consultants of the UNDP attached to the FRA Cell of the Department over Cell-phone (Contact No.9437380311 & 8249696701) or email (stscfra@gmail.com) and take sincere steps to sort out the anomalies noted.

**Status of coverage of FRA title holders under different schemes/ programs of the Govt.:**

Till the end of October, 2020, though 4,40,212 lakh IFR titles have been distributed to the eligible claimants in Odisha, but the post-claim support as envisaged under rule 16 of the amended FRA Rules, 2012 have been extended to only 2,49,767 title holders, which is about 57% only. District wise details are indicated in the statement attached herein as **Annexure-B.**

In this regard, Director, ST had moved the Director, Special Projects vide DO letter no.14950/SSD dated 29.10.2020 & basing on its contents, all Collectors cum DPC, MGNREGA and PD, DRDAs have been requested to take up the land development activities in Mission Mode and ensure that all eligible FRA beneficiaries are covered under MGNREGS by the end of 2020-21 vide PR & DW Department's letter no.17459 dt.09.11.2020 (Copy enclosed as **Annexure-C**). District level Nodal Officers on FRA were instructed to take up this matter with the Collectors / PD, DRDAs concerned and ensure coverage of all eligible FRA title holders under MGNREGS/PMAY or any other scheme/program of the Govt. to improve the productivity of the vested forest land as well as their living standards.

**Correction of RoR/Maps in respect of the titles vested with the claimants:** Rule 12 A (9) of the Amended FRA Rules, 2012 provides that on completion of the process of settlement of rights and issue of titles, the Revenue and Forest Departments shall prepare a final map of the forest land so vested and incorporate the forest rights so vested in the revenue and forest records, as the case may be, within the specified period of record updation under the relevant state laws or within a period of three months, whichever is earlier. Accordingly, R & DM Department vide its letter no.44430 / R&DM dt.10.12.2018 has formulated & communicated detail guidelines on the matter and process to be followed. Even a letter to all Collectors cum Chairperson of DLCs have been issued vide letter no.20028/SSD dt.20.11.2019 under the joint signature of the Principal Secretary of R & DM Department and ST & SC Dev. Department highlighting its importance with the request to

ensure correction of about 2 lakh titles vested under FRA by 31.03.2020. But till the end of October, 2020, corrections of RoRs have been made in respect of 46,820 titles only (1,43,730 corrections earlier made + 46,820 corrections made after November, 2019 = Total 1,90,550), which is totally un-satisfactory. District wise details are indicated in the statement attached herein as **Annexure D**.

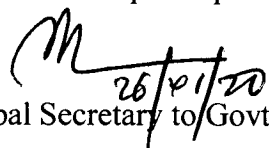
It was decided that a meeting with the Principal Secretary, R & DM is to be scheduled soon, so that the Tahasildars and other field officials of the R & DM Department could be geared upon to achieve the target fixed in this concern during the current financial year, as the process envisaged in the guideline requires action at the level of tahsails concerned. Besides, the issue of Jungle Block Kisam of forest land vested with about 15,937 STs of Koraput district is also to be discussed in the said meeting for final decision on the matter. As about the forest land coming under the books of Forest & Environment Department and vested with the claimants, it was decided that the district wise segregated data is to be worked out and communicated to the Forest & Env. Department, Odisha for needful action at his end.

**Status of Demarcation done in respect of Titles vested with the claimants.** The status of demarcation of the FR titles vested with the claimants is shown in the statement attached herein as **Annexure-E**, which indicates that out of 4,40,212 IFR titles distributed, demarcations have been made in respect of 3,63,815 titles, which is about 83%. DWOs and PA, ITDAs concerned were urged to ensure its 100% achievement by March, 2020.

**Distribution of titles to Women headed households:** Section 4 of the FRA,2006 stipulates that the right conferred shall be registered jointly in the name of both the spouses in case of married persons & in the name of the single head in the case of a household headed by a single person. R & DM Department through its guidelines for correction of RoRs and Maps issued vide letter no.44430/R & DM dt.10.12.2018 {para 4 (1) (g)} also provides for the same. But it is observed that this statutory provision has not been followed in many districts while issuing IFR titles to the claimants. However, this needs to be followed scrupulously, while corrections of RoRs are being undertaken at the tahasil level & reflected in the Bhulekh portal. All district level Nodal Officers on FRA were impressed upon to ensure it.

**Constitution and functioning of FRA Cells in all the Tahasils, Sub-Divisions and District level in the Scheduled Areas of the State:** Proposal for constitution of Forest Right Cells in each Tahsil, Sub-Collector's office and District Offices located in Scheduled Areas of the State to facilitate effective implementation of FRA is pending for concurrence by the Finance Department and the same is expected to be approved soon. Concerned Nodal Officers were impressed upon to be in readiness and ensure that the basic objective of its constitution is fulfilled with its proper functioning by inducting the requisite manpower and making it an effective tool for achievement.

The meeting ended with a vote of thanks to the Chair and participants.

  
Principal Secretary to Govt.

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Principal Secretary  
S.T. & S.C. Development, Minorities &  
Backward Classes Welfare Department  
Govt. of Odisha

**Statement Indicating District-wise status of Rejected IFR claims pending for final disposal**

Sl. No.	Name of the District	DLC rejection reported in Affidavit filed during July, 2019	No. of Claims to be Reviewed & Disposed as per Affidavit Filed during July, 2019	Rejection made at DLC level as reported in the last review meeting held on 30.09.2020 and 01.10.2020	Rejection made at DLC level as reported vide MPR for October, 2020	Balance claims pending for disposal at the DLC level (Col.4-6)
1	2	3	4	5	6	7
1	Balasore	518	1292	7	7	1285
2	Bhadrak	0	0	0	0	0
3	Cuttack	0	3233	757	757	2476
4	Jagatsinghpur	2	0	0	0	0
5	Jajpur	0	2971	0	0	2971
6	Kendrapara	0	2928	0	2545	383
7	Khurda	0	1242	0	0	1242
8	Mayurbhanj	0	8636	0	0	8636
9	Nayagarh	106	0	0	0	0
10	Puri	0	1169	0	0	1169
11	Angul	676	4957	0	0	4957
12	Bargarh	2	1696	0	0	1696
13	Bolangir	3294	1412	0	676	736
14	Deogarh	0	5810	0	0	5810
15	Dhenkanal	0	1497	839	839	658
16	Jharsuguda	0	6604	0	0	6604
17	Keonjhar	0	15274	0	0	15274
18	Sambalpur	0	14908	2091	2091	12817
19	Subarnapur	624	542	0	0	542
20	Sundargarh	959	15838	0	0	15838
21	Boudh	120	1465	0	0	1465
22	Gajapati	0	16516	0	0	16516
23	Ganjam	6313	0	0	0	0
24	Kalahandi	658	0	0	0	0
25	Kandhamal	0	2428	9	9	2419
26	Koraput	0	2587	0	0	2587
27	Malkangiri	579	2400	0	0	2400
28	Nawapara	0	12215	2263	2372	9843
29	Nawarangpur	0	0	0	0	0
30	Rayagada	0	0	0	0	0
	<b>Total</b>	<b>13851</b>	<b>127620</b>	<b>5966</b>	<b>9296</b>	<b>118324</b>

## Schematic Convergence Status as on October, 2020

Sl	District	No. of Certificates of Titles distributed to Individual Claimants	No. of Rights holders covered under various Govt. schemes for their benefit							TOTAL (Col. 4 TO Col. 10)
			IAY	Mo Kudia	Mo Pokhari	Land Dev. under MGNREGS	National Horticulture Mission	National Bamboo Mission	Other Programmes	
1	2	3	4	5	6	7	8	9	10	11
1	Balasore	2604	727	305	0	65	0	0	1161	2258
2	Bhadrak	204	191	0	0	204	0	0	22	204
3	Cuttack	1712	1184	0	6	441	0	0	0	1631
4	Jagatsinghpur	47	6	39	2	0	0	0	0	47
5	Jajpur	5165	972	32	19	509	5	0	0	1537
6	Kendrapara	315	245	3	5	0	52	0	0	305
7	Khurda	985	743	2	13	2	51	0	38	849
8	Mayurbhanj	51128	4884	523	377	1203	12	0	2560	9559
9	Nayagarh	3868	886	0	218	417	17	0	0	1538
10	Puri	0	0	0	0	0	0	0	0	0
11	Angul	2727	957	0	60	968	0	0	0	1985
12	Bargarh	1097	539	7	106	12	10	0	97	771
13	Bolangir	3049	540	26	19	562	0	2	0	1149
14	Deogarh	7368	1648	0	0	2196	15	0	0	3859
15	Dhenkanal	9203	2345	70	75	397	37	0	46	2970
16	Jharsuguda	2599	521	0	18	222	0	0	0	761
17	Keonjhar	59419	20342	776	266	6433	1357	132	1761	31067
18	Sambalpur	13679	3752	19	51	564	346	0	158	4890
19	Subarnapur	465	165	0	1	193	3	0	0	362
20	Sundargarh	21245	4115	59	293	638	45	1	188	5339
21	Boudh	1914	371	274	19	206	7	0	0	877
22	Gajapati	35607	27764	82	65	1336	625	71	1436	31379
23	Ganjam	6341	2772	86	14	711	72	0	217	3872
24	Kalahandi	10743	3494	4	38	3200	0	0	310	7046
25	Kandhamal	57818	23420	1048	172	19516	4600	0	358	49114
26	Koraput	29172	14391	75	437	5581	1007	44	2420	23955
27	Malkangiri	35657	22497	186	634	3166	76	0	3588	30147
28	Nawapara	7167	2533	68	0	1675	0	0	0	4276
29	Nawarangpur	43605	10566	2	380	3725	288	37	17	15015
30	Rayagada	25309	9986	193	313	2273	239	1	0	13005
	<b>ODISHA</b>	<b>440212</b>	<b>162556</b>	<b>3879</b>	<b>3601</b>	<b>56415</b>	<b>8864</b>	<b>288</b>	<b>14377</b>	<b>249767</b>

Annexure. C  
FDy No 17459/ST & SC/2020  
13.11.2020



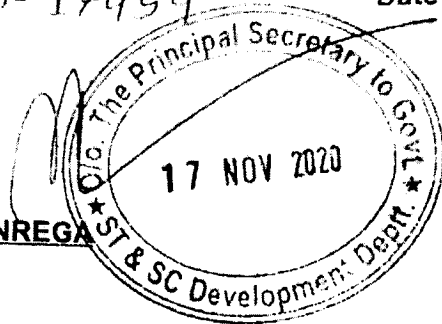
ଓଡିଶା ସରକାର  
ପଞ୍ଚାୟତିରାଜ ଓ ଦାନାୟତ୍ତଳ ବିଭାଗ  
Government of Odisha  
Panchayati Raj & D.W Department

ଓଡିଶା ଲୋକ ସେବା ଭବନ  
ଓଡିଶା ଲୋକ ସେବା ଭବନ  
Odisha Lok Seva Bhawan  
Sachibhalaya Marg,  
Bhubaneswar - 751001  
Fax 0674 - 2391413  
E-mail: prsec\_of@nic.in

No. PR-NREG-SCHEME-0012-2020 - 17459

Date: 09-11-2020

From  
Arindam Dakua, IAS  
Director, Special Projects  
To  
All Collector-cum-DPC, MGNREGA  
All PD, DRDAs



Sub: Coverage of Forest Rights Act, 2006 (FRA) beneficiaries under MGNREGS and taking up land development activities thereof.

Ref: ST & SC Development Department letter No. 20393 dated 25.11.2019.

Madam/Sir,

I am to say that instruction communicated with the joint signature of Principal Secretary, PR & DW Department & Principal Secretary, ST & SC Development Department vide the letter under reference accords tremendous emphasis on coverage of FRA beneficiaries under various schemes in general and land development under MGNREGS in particular.

However, the MPR for the month of August, 2020 furnished by the ST & SC Development Department & report generated in MIS (Copies enclosed) exhibit dismal performance in all but in Bhadrak District. Government have included the land development of FRA beneficiaries as a priority area of activity under the 5T initiative.

You are, therefore, requested to expeditiously address the bottlenecks in covering the FRA beneficiaries under MGNREGS and to take up land development activities in mission mode. All eligible FRA beneficiaries shall be covered under the land development scheme of MGNREGS by the end of FY 2020-21.

Action Taken Report shall be submitted to this Department.

Yours faithfully,

**Status of RoR Correction Made as on October, 2020**

Sl. No.	Name of the District	No. of IFR Titles Distributed	RoR Correction Done	Additional RoR correction to be Made
1	2	3	4	5
1	Balasore	2604	1556	1048
2	Bhadrak	204	204	0
3	Cuttack	1712	0	1712
4	Jagatsinghpur	47	46	1
5	Jajpur	5165	2853	2312
6	Kendrapara	315	264	51
7	Khurda	985	174	811
8	Mayurbhanj	51128	45303	5825
9	Nayagarh	3868	1512	2356
10	Puri	0	0	0
11	Angul	2727	2137	590
12	Bargarh	1097	540	557
13	Bolangir	3049	0	3049
14	Deogarh	7368	767	6601
15	Dhenkanal	9203	3013	6190
16	Jharsuguda	2599	1557	1042
17	Keonjhar	59419	10566	48853
18	Sambalpur	13679	1536	12143
19	Subarnapur	465	182	283
20	Sundargarh	21245	13456	7789
21	Boudh	1914	1739	175
22	Gajapati	35607	8262	27345
23	Ganjam	6341	996	5345
24	Kalahandi	10743	4376	6367
25	Kandhamal	57818	51932	5886
26	Koraput	29172	7784	21388
27	Malkangiri	35657	15915	19742
28	Nawapara	7167	1218	5949
29	Nawarangpur	43605	9630	33975
30	Rayagada	25309	3032	22277
	<b>Total</b>	<b>440212</b>	<b>190550</b>	<b>249662</b>



**Annexure-"E"****Status of Demarcation made as on October, 2020**

Sl. No.	Name of the District	No. of IFR Titles Distributed	Demarcation made	Additional demarcation to be made
1	2	3	4	5
1	Balasore	2604	2604	0
2	Bhadrak	204	204	0
3	Cuttack	1712	0	1712
4	Jagatsinghpur	47	46	1
5	Jajpur	5165	4238	927
6	Kendrapara	315	305	10
7	Khurda	985	985	0
8	Mayurbhanj	51128	48202	2926
9	Nayagarh	3868	1008	2860
10	Puri	0	0	0
11	Angul	2727	2137	590
12	Bargarh	1097	898	199
13	Bolangir	3049	3049	0
14	Deogarh	7368	5014	2354
15	Dhenkanal	9203	9203	0
16	Jharsuguda	2599	2599	0
17	Keonjhar	59419	31804	27615
18	Sambalpur	13679	12869	810
19	Subarnapur	465	256	209
20	Sundargarh	21245	15106	6139
21	Boudh	1914	1739	175
22	Gajapati	35607	34471	1136
23	Ganjam	6341	3808	2533
24	Kalahandi	10743	10614	129
25	Kandhamal	57818	53360	4458
26	Koraput	29172	20893	8279
27	Malkangiri	35657	33681	1976
28	Nawapara	7167	2288	4879
29	Nawarangpur	43605	39361	4244
30	Rayagada	25309	23073	2236
	<b>Total</b>	<b>440212</b>	<b>363815</b>	<b>76397</b>