

GOVERNMENT OF ODISHA
S.T. & S.C. DEVELOPMENT, M & BCW DEPARTMENT

RESOLUTION

No. 10971 /SSD., Bhubaneswar, Dated 3rd June, 2023
STSCD-SDC-ESTT-0001-2023

Sub.: Establishment of Special Development Councils in Tribal Dominated Districts of Odisha

It is felt necessary that the tribals should be extensively involved at all stages of the development process starting from identification of deficit areas, felt needs, plan formulation, implementation and monitoring so that the tribal development will be more effective, inclusive and participative.

2. Keeping these objectives in view, it has been decided by the State Government to set up **Special Development Council** for each Tribal concentrated District of the State. These Councils will especially focus on preservation of tribal cultures and traditions, heritage and unique identity of each tribe.

3. Against this backdrop, the State Government do hereby establish **Special Development Councils for 14 (fourteen) more Tribal concentrated Districts over and above the previously established Special Development Councils in 9 (nine) Tribal Dominated Districts. Altogether 23 (twenty-three) Special Development Councils are established in the Districts namely:** (1) Mayurbhanj (existing), (2) Keonjhar (existing), (3) Sundargarh (existing), (4) Kandhamal (existing), (5) Gajapati (existing), (6) Koraput (existing), (7) Rayagada (existing), (8) Malkangiri (existing), (9) Nabarangpur (existing) (10) Angul (new), (11) Balasore (new), (12) Bargarh (new), (13) Bolangir (new), (14) Boudh (new), (15) Deogarh (new), (16) Dhenkanal (new), (17) Ganjam (new), (18) Jajpur (new), (19) Jharsuguda (new), (20) Kalahandi (new), (21) Nayagarh (new), (22) Nuapada (new) and (23) Sambalpur (new) comprising of 172 Blocks (Annexure-I) for realization of the following outcomes.

- i. Conservation of tribal culture aligned with development objectives.
- ii. Propagation of tribal culture for retaining tribal identity.
- iii. Recognition of the indigenous knowledge systems of the tribals and its promotion to help support retention of tribal culture.
- iv. Documentation of tangible and intangible tribal culture, tradition and practices.
- v. Identification of tribal resources and making the indigenous knowledge/ unique culture as a means of livelihood.
- vi. Organization of exposure visits on the range of development issues.
- vii. Promotion of tribal languages and dialects for development communication.
- viii. Optimal utilization of available resources in tribal areas resulting in sustainable tribal development as per the felt needs of tribals.
- ix. Area/culture specific development interventions, which will address the felt needs of the tribals.
- x. Design and disseminate information, develop strategies and give inputs for organizing tribals on implementation of education schemes and livelihood programmes.

4. Headquarters of the Special Development Council:

The Headquarters of each of the Special Development Council shall be at the District Headquarters of the concerned District.

5. Composition of the Council, Mode of Appointment and Term of Office:

- a) **Composition and Mode of Appointment:** The composition of the Special Development Council may be as under:

| | | |
|------|--|---|
| i. | A luminary/distinguished person of tribal Community resident in the District to be Nominated by Government | Chairperson |
| ii. | One eminent person of the tribal community resident in the District to be nominated by Government. | Vice Chairperson |
| iii. | Representatives of Tribal Groups in the District to be nominated by Government. | Member |
| iv. | Up to five tribal representatives, who have excelled in the field of education, art, culture, sports, and enterprise in their community to be nominated by the State Government. | Member |
| v. | Up to three experts in the field of Tribal Development (can be a public servant and not necessarily a tribal) to be nominated by the State Government | Member |
| vi. | Collector of the District | Ex-Officio Member-Convener and Chief Executive Officer |

One among the Chairperson and Vice-Chairperson should be a female. Chairperson/Vice-Chairperson/ Members belonging to tribal community should not be a public servant or holding any public office.

b) Status

The Chairperson of the Council shall be given the status of a Minister of State. The Vice-Chairperson of the Council shall enjoy the status of Vice-Chairperson of the Zilla Parishad and the Members of the Council same status as the Members of Zilla Parishad.

c) Terms of Office

Except for the Member-Convener, the other members of the Council shall hold Office for a term of two years.

d) Secretarial support

One of the ITDAs of the District, preferably the Headquarters ITDA shall provide secretarial and technical support to the Special Development Council. In case of districts, where there is no ITDA, the Chief Development Officer-cum-EO, Zilla Parishad shall provide secretarial and technical support to the Special Development Council.

6. Executive Committee of the Council

There shall be an Executive Committee to ensure implementation of the decisions of the Special Development Council. The composition of the Executive Committee is as follows:

| | | |
|-------|---|-------------------------|
| (i) | Collector | Chairman |
| (ii) | CDO-cum-EO, Zilla Parishad | Member |
| (iii) | District Level Officers to be co-opted by the District Collector (District Level Officers should include Deputy Director of Agriculture, CDMO, CI of Schools, DFO, District Culture Officer, District Sports Officer, DWO, Special Officers of Micro-projects if any, DI&PRO) | Member |
| (iv) | Deputy Director, DPMU | Member |
| (v) | Project Administrators, ITDAs | Members |
| (vi) | The Project Administrator, ITDA located at District Headquarters/ Nearest to the District Headquarter in case of the district having no headquarter ITDA/ Chief Development Officer-cum-EO, Zilla Parishad in case of districts having no ITDA. | Member Secretary |

7. Powers and Functions of the Council:

The Special Development Council shall exercise the powers and functions as the Government may, by order, specify from time to time to achieve the outcomes listed at Paragraph-3. However, the broad activities of the Special Development Council, to be implemented through different Government Departments/Govt. agencies will be as under:

- (i) Activities for restoration/ conservation/development of culture markers for ensuring tribal cultural identity, including shrine crafts, sacred groves, music, arts, performing arts, haats and supply of musical instruments, accessories, costumes, equipment and other items.
- (ii) Awareness generation, exposure visits and other developmental support.
- (iii) Promotion of Tribe Specific and Area Specific Traditional Heritage Agricultural Systems (THAS) and other practices which have a potential for development and replication keeping in view the objectives of productivity and climate resilience.
- (iv) Promotion of sports and youth activities at various levels.
- (v) Critical gap filling including last mile connectivity and other basic minimum needs which are otherwise not available from normal developmental programmes.

- (vi) The Council, may, for the purpose of achieving its objectives, make necessary suggestions/ recommendations to District Administration and State Government from time to time.

8. Meeting of the Council :

The Special Development Council shall ordinarily meet at least once in every three months for transaction of its business.

9. Council Fund and Mode of Utilization:

- (i) The District allocation for each Special Development Council shall be provided by the State Government in shape of Grant-in-Aid, which shall be determined on the basis of number of blocks in the district and @Rs. 1.50 crore per block for existing SDC Blocks. For newly included SDC Districts, Blocks having more than 50000 tribal population will receive allotment @Rs. 1.5 Cr. per Block and @Rs. 0.75 Cr. per block having less than 50000 tribal population. Inter-se allocation of funds among the blocks within the Council shall be determined by the Council, preferably in proportion to the population of each tribe in the District and on need based analysis.
- (ii) The Grant-in-Aid shall be provided from the Demand for Grants of ST & SC Development, Minorities & Backward Classes Welfare Department under Programme Expenditure.
- (iii) Any other amount received by the Council from any other source, if any, for the purpose of the development of the Council area shall also be treated as funds of the Council.
- (iv) The funds of the Council shall be kept in a Personal Ledger (PL) Account with the District Treasury.
- (v) Council Fund can be used as Seed Money for important Tribal Development Programs as may be decided by the Council, in accordance with Govt. guidelines.
- (vi) Special incentives for Block / GP may be provided out of Council Fund.
- (vii) Council Fund can be utilized for community based projects with priority for delivery of services.
- (viii) Innovative projects for the development of tribals may also be taken up out of Council Funds on the direction of the Council.
- (ix) At least 50% of the Council Fund shall be utilized for promotion/ conservation of tribal culture and human resource including IEC activities and balance for infrastructure development incidental to ensure availability of basic services within the Council area.

10. Approval/ Sanction of Projects :

- (i) The projects are to be proposed by the members and approved in the Council. In case of dispute, the decision of Chairperson shall be final. The project list may be prepared in reference to need based analysis

made by various Research Institutions, Expert opinion and Tribal studies.

- (ii) The Council will approve all programs/ schemes/projects/works indicated in para-7 and 9 for execution out of Council Funds. Before undertaking any work, the Chief Executive Officer shall ensure that the proposed work does not overlap with the works being undertaken by the State Government or any other Agency in the District.
- (iii) Administrative approval for each programme/scheme/ project/work shall be accorded by the Chief Executive Officer of the Council.
- (iv) Technical sanction shall be obtained from the competent authority of concerned Department of the State Government by whom the programme/ scheme/ project/ work is executed in accordance with the Delegation of Financial Power Rules.
- (v) Assets created out of Council Fund shall be handed over to the concerned community/villagers for deliberate use and caretaking and to the concerned line Department for maintenance.
- (vi) All the projects are to be selected and approved in accordance with Govt. Schemes/Guidelines now in force.

11. Implementing Agency:

- (i) The Implementing Agencies for execution of works will be either DWO or concerned PA, ITDA or CDO-cum-EO or concerned Block/ULB as would be decided by the CEO.
- (ii) The Executing agency would be any Govt. agency/Department and the specific Govt. agency/Department would be decided by the Collector for execution of different works.

12. Accommodation / Office Space:

Office space for the Office Bearers of Council shall be provided either in the vacant space of the ITDA Office/Zilla Parishad at the District Headquarters or in hired premises as the case may be.

13. Administrative Expenses:

The administrative expenses of the Council including the Sitting Fee, Allowances, Mobility Support and Honorarium etc. of the Office Bearers of the Council, if any, as may be decided by Government shall be defrayed out of separate budget provision to be made for the purpose in the Demand for Grants of ST & SC Development, Minorities & Backward Classes Welfare Department.

14. Supervision of the Council:

- i. The Special Development Councils shall function under the administrative control of the ST & SC Development, Minorities & Backward Classes Welfare Department.
- ii. The Government in ST & SC Development, Minorities & Backward Classes Welfare Department may issue necessary operational guidelines from time to time and such general or special direction to the Council as may be considered necessary for the purpose of development of the Council area.

iii. State Level Advisory Committee: There will be a State Level Advisory Committee under the Chairmanship of the Advisor, Special Development Council which will be an overarching body to guide and supervise the activities of the SDCs. The committee will be convened at least once in every six months to take stock of the overall progress of the activities of the Councils and achievement of the expected outcomes and also to consider the policy recommendations, if any, suggested by the Councils for more effective and result oriented functioning. The SLAC shall be constituted as under :

- | | | |
|---|---|-------------------------|
| 1) Advisor, SDC in the rank of Minister of State | - | Chairperson |
| 2) Development Commissioner-cum-Additional Chief Secretary | - | Vice-Chairperson |
| 3) Secretary, Finance | - | Member |
| 4) Secretary, Revenue | - | Member |
| 5) Secretary, Panchayati Raj & Drinking Water | - | Member |
| 6) Secretary, Forest & Environment | - | Member |
| 7) Secretary, Culture | - | Member |
| 8) Secretary, Works | - | Member |
| 9) Secretary, Health & Family Welfare | - | Member |
| 10) Secretary, Fisheries & Animal Resource Development | - | Member |
| 11) Secretary, Agriculture & Farmers' Empowerment | - | Member |
| 12) Secretary, School & Mass Education | - | Member |
| 13) Secretary, Higher Education | - | Member |
| 14) Secretary, ST & SC Development, Minorities & Backward Classes Welfare | - | Member |
| 15) Director, SCSTRTI | - | Member-Convener |

iv. Executive Committee of the SLAC: There shall be an Executive Committee to ensure implementation of the decisions of the State Level Advisory Committee. The composition of the Executive Committee is as follows:

- | | | |
|--|---|------------------------|
| 1) Secretary, ST & SC Development, Minorities & Backward Classes Welfare | - | Chairperson |
| 2) Director, Special Project, PR&DW Deptt. | - | Member |
| 3) Director, ST, ST & SC Development Deptt. | - | Member |
| 4) Director, SCSTRTI | - | Member |
| 5) Secretary, SLAU for SDC | - | Member-Convener |

v. State Level Administrative Unit: In order to ensure that the Special Development Councils are working in tandem towards achieving outcomes as outlined in Paragraph-3 a State Level Administrative Unit for the Special Development Councils will be set up under the supervision and guidance of the

Secretary, ST & SC Development, Minorities & Backward Classes Welfare Department. It will be a Think Tank comprising of experienced Tribal Domain Experts i.e., Anthropologists & Tribal Culture specialists & MED Professionals. It will have the following functions:

1. The Experts will make periodic visits to the selected tribal pockets of each Council area and study the situation in respect of various activities meant for retaining the cultural identity of the tribals and make suggestion(s), if any, for implementation of various activities for retention of tribal identity to the Secretary, ST & SC Development, Minorities & Backward Classes Welfare Department.
2. SLAU will monitor and review the implementation of various activities taken up by the SDC. To ensure this, there will be a PMU functioning under the administrative control of SLAU. The establishment cost of the PMU will be borne out of the Grant-in-Aid released to SDCs under the scheme.
3. SLAU in turn will compile a brief report quarterly and submit the same to the State Level Advisory Committee. It will also provide information to the State Level Advisory Committee regarding the translation of various activities and suggestions, if any, for reinforcing these activities, for the Special Development Councils.
4. SLAU will compile a brief report with recommendations quarterly and give the same to the Secretary, ST & SC Development, Minorities & Backward Classes Welfare Department for appropriate action.

Government in ST & SC Development, Minorities & Backward Classes Welfare Department will bear the establishment cost of State Level Administrative Unit. Special Secretary/Additional Secretary to Govt. (in charge of SDC) in ST & SC Development, Minorities & Backward Classes Welfare Department will be vested with Administrative and Financial powers under Rule-2 (xv-a) of OGFR-Volume-I to function as Head of Office in respect of SLAU.

15. Accounts and Audit:

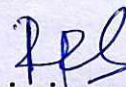
The Council shall maintain its proper accounts and other relevant records in such form and such manner as may be prescribed by the Government. Accounts of the Council shall be audited by such person or authority and at such intervals as may be prescribed by Government.

16. Miscellaneous:

Doubt relating to the interpretation of any and/or/ or dispute relating to the operation of any provision of this resolution shall be referred to ST & SC Development, Minorities & Backward Classes Welfare Department for clarification/resolution.

ORDER: Ordered that the Resolution be published in the next issue of the Odisha Gazette for general information.

By order of the Governor



**Commissioner-cum-Secretary
ST & SC Development, Minorities & Backward
Classes Welfare Department**

Memo No 10972 / SSD, dated 03.06.2023

Copy submitted to the Principal Secretary to the Hon'ble Governor, Odisha/ Principal Secretary to the Hon'ble Chief Minister, Odisha/ Private Secretaries to all Hon'ble Ministers/ P.S to Deputy Chairman, State Planning Board/ P.S to Adviser State Planning Board; Odisha for kind information of the dignitaries.

[Signature]
Additional Secretary to Govt.

Memo No 10973 / SSD, dated 03.06.2023

Copy submitted to the Hon'ble Advisor, SDC for kind information.

[Signature]
Additional Secretary to Govt.

Memo No 10974 / SSD, dated 03.06.2023

Copy forwarded to Private Secretary to the Chief Secretary/ Development Commissioner-cum-Additional Chief Secretary/ Agriculture Production Commissioner-cum-Additional Chief Secretary/ Principal Secretary to Government, Finance Department, Revenue, Panchayati Raj & Drinking Water, Forest & Environment, Culture, Works, Health & Family Welfare, Fisheries & Animal Resource, Agriculture & Farmers' Empowerment, School & Mass Education, Higher Education for kind information.

[Signature]
Additional Secretary to Govt.

Memo No 10975 / SSD, dated 03.06.2023

Copy submitted to RDC (CD), Cuttack/ RD (ND), Sambalpur/ RDC (SD), Berhampur/ Collector, Mayurbhanj/ Keonjhar/ Sundargarh/ Kancilhamal/ Gajapati/ Koraput/Rayagada/ Malkangiri/ Nabarangpur/ Angul / Balasore/ Bargarh/ Bolangir / Boudh / Deogarh/Dhenkanal / Ganjam / Jajpur / Jharsuguda / Kalahandi / Nayagarh / Nuapada / Sambalpur district for kind information and necessary action.

[Signature]
Additional Secretary to Govt.

Memo No 10976 / SSD, dated 03.06.2023

Copy forwarded to the Director, Printing, Stationary and Publications, Odisha, Cuttack with request to publish the resolution in the next issue of Odis Gazette and supply 100 copies to this Department.

[Signature]
Additional Secretary to Govt.

Memo No 10977 / SSD, dated 03.06.2023

Copy forwarded to all Departments of Government/ AG (A&E), Odisha, Bhubaneswar/ Secretary, SLAU, BBSR for information and necessary action.

[Signature]
Additional Secretary to Govt.

Memo No 10978 / SSD, dated 03.06.2023

Copy forwarded to concerned PA, ITDAs / concerned DWOs/ concerned Deputy Director, DPMU for information and necessary action.

[Signature]
Additional Secretary to Govt.

Memo No 10979 / SSD, dated 03.06.2023

Copy forwarded to all Sections/ Cells of ST & SC Development Department for information and necessary action.

[Signature]
Additional Secretary to Govt.